### **Notes to Financial Statements**

### *NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:*

The City of Milton-Freewater was incorporated January 1, 1951. The City operates under a Council-City Manager form of government and provides the following services as authorized by its charter: public safety (police and fire), streets, electric distribution, water production and distribution, sewage collection and treatment, refuse collection and disposal, public improvements, planning and zoning, recreation, and general administrative services. As required by generally accepted accounting principles, these financial statements present the City government and its component units, entities for which the government is considered to be financially accountable. There is one blended component unit, which is reported within the special revenue funds.

The Milton-Freewater Urban Renewal Agency (URA) is a blended component unit and is responsible for the urban growth and development within its boundaries. The URA's governing body is the same as that of the City of Milton-Freewater's governing body, so the City has the ability to significantly impose its will over URA. Management of the agency consists of those individuals responsible for the day-to-day operations of the City; and the URA provides services wholly within the City boundaries with the intention of increasing tax revenues and employment. Therefore, the Milton-Freewater Urban Renewal Agency is presented as a blended component unit and is grouped as a special revenue fund. Complete financial statements for the individual component unit may be obtained at the Milton-Freewater Urban Renewal Agency's office located at 722 S. Main, Milton-Freewater, OR 97862.

The accompanying financial statements have been prepared in accordance with a new reporting model defined by GASB Statement 34, Basic Financial Statements and Managements' Discussion and Analysis. GASB 34 significantly changes financial reporting for governmental entities, including municipalities. Significant changes of the new reporting model include requirements for Government-wide financial statements, management's discussion and analysis (presented as required supplementary information), and reporting of infrastructure such as roads, bridges, and water systems. Statement 34 permits reporting infrastructure on a prospective basis until the City's fiscal year ending in 2007. Accordingly, major networks of infrastructure assets (as defined in GASB 34) acquired since 1979 are not reported in the Government-wide statements for fiscal year 2004. The more significant of the government's accounting policies are described below:

### a. Government-wide and fund financial statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function. Program revenue include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenue are reported as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### **Notes to Financial Statements**

### *NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):*

### b. Fund accounting:

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, reserves, fund balance/net assets, revenue, and expenditures or expenses, as appropriate. The City has the following funds:

### Governmental fund types:

Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used; current liabilities are assigned to the fund from which they are paid; and the difference between governmental fund assets and liabilities, the fund equity, is referred to as "fund balance." The measurement focus is upon determination of changes in financial position, rather than upon net income determination. The following comprise the City's major governmental funds:

General Fund - The general fund is the City's primary operating fund. It accounts for all governmental financial resources, except those required to be accounted for in another fund.

Street Fund - This special revenue fund accounts for gasoline tax apportionments and expenditures for those street improvements so specified by statute.

Library Fund - The Umatilla County Special Library District levies the taxes and distributes them to the libraries. This fund accounts for those revenue, other library revenue, and expenditures.

The other governmental funds of the City are considered nonmajor and are as follows:

Special Revenue Funds are used to account for revenue derived from specific sources, which are usually required by law or regulation to be accounted for in separate funds.

The following nonmajor funds are included in this fund type:

Street improvement fund – This fund was created by the City to account for revenue collected from street opening permits. The funds are collected until a street project is identified.

Senior/disabled transportation fund – This fund was created to accumulate revenue dedicated to the senior/disabled transportation program, which provides tax services to seniors or disabled persons.

Drug enforcement fund – This fund is for keeping track of revenue and expenditures from court forfeited illegal drug monies received through the participation with the Blue Mountain Narcotics Team.

911 fund – This fund accounts for 911 telephone tax revenue.

Urban renewal agency fund – As is discussed above, the Urban Renewal Agency is a blended component unit of the City of Milton-Freewater, Oregon.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### b. Fund accounting (continued):

Governmental fund types (continued):

Debt Service Funds are used by the City to account for the funding and payment of interest and principal of general obligation and tax increment debt as well as special assessment debt of the City.

The following nonmajor funds are included in this fund type:

General obligation debt fund – This fund is used to track debt financing on long-term capital projects. Revenue to pay for the City's two general obligation bonds are collected in this fund.

Special assessment fund – This fund was created to provide construction capital for residents by taking out loans with financial institutions. Revenue from residents and payments on the LID debt to financial institutions are tracked here.

### Proprietary fund types:

Proprietary fund types are used to account for a government's ongoing organizations and activities that are similar to those often found in the private sector. The measurement focus is upon income determination, financial position, and cash flows. In accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting, the City has elected to apply all applicable FASB pronouncements, including those issued on or before November 30, 1989, except for those pronouncements which conflict with or contradict GASB pronouncements.

Internal Service Funds - Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis.

The following funds are included in this fund type:

Warehouse fund – This fund provides for materials and supplies for the utility programs.

Vehicle maintenance fund – This fund provides for the maintenance of the vehicles and equipment used by all departments.

Vehicle replacement fund – This fund was designed to acquire the necessary capital revenue to purchase replacement vehicles for the City fleet as required.

Sick leave liability fund – This fund is used to set-aside resources to cover costs of part-time help needed to replace employees who are out on extended sick leave or family leave issues.

Risk management fund – This fund accounts unanticipated unemployment and insurance costs and claims.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### b. Fund accounting (continued):

### Enterprise Funds:

Enterprise Funds – Enterprise funds are used to finance and account for the acquisition, operation, and maintenance of the City's facilities and services that are supported primarily by user charges.

The following comprise the City's major enterprise funds:

Electric Funds – These funds account for income and expenses related to providing electricity to its customers. They include the Electric, Electric Replacement, and Electric Operating and Maintenance Funds.

Water Fund – This enterprise fund accounts for income and expenses related to providing water to its customers.

Sewer Funds – These funds account for all income and expenses from customers for sewer services provided by the City as well as capital improvements at the sewer treatment plant. They include the Sewer and Sewer Improvement Funds.

The following nonmajor funds are included in this fund type:

Solid waste fund – This fund accounts for the City's solid waste program, collection of solid waste from residents, and operation of the City's landfill.

Landfill closure fund – This fund creates a reserve to cover the anticipated closure and postclosure care costs for the City's landfill.

Golf course fund – This fund accounts for the user fees associated with the City's golf course as well as maintenance of the golf course facilities.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the City's business-type activities/enterprise funds, as well as some special revenue funds, and the General Fund. The City allocates charges as reimbursement for services provided by the General Fund in support of those functions based on levels of service provided. Elimination of these changes would distort the direct costs and program revenue reported for the various functions concerned. These charges are included in direct program expenses.

### c. Measurement focus and basis of accounting:

Measurement focus is a term used to describe which transactions are recorded within the various financial statements. Basis of accounting refers to when transactions are recorded regardless of the measurement focus.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

c. Measurement focus and basis of accounting (continued):

Government-wide Financial Statements and Proprietary Funds Financial Statements are presented on a full accrual basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net assets. All transactions and events that affect the total economic resources (net assets) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenue is recorded when earned and expenses are recorded at the time the liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental Funds and Permanent Fund Financial Statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenue is recognized as soon as they are both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred as under accrual accounting. Property taxes, franchise fees, licenses and permits, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered susceptible to accrual as revenue of the current period. All other revenue is considered to be measurable and available only when the City receives cash.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is a part of the financial statements.

Amounts reported as program revenue include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue include all taxes.

Proprietary funds distinguish operating revenue and expense from nonoperating items. Operating revenue and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's enterprise are charges to customers for sales and services. The Enterprise also recognizes fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overheads, and depreciation on capital assets. All revenue and expense not meeting this definition are reported as nonoperating revenue and expenses.

### **Notes to Financial Statements**

### *NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):*

### d. Capital assets and depreciation:

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair market value when donated.

As mentioned previously, GASB Statement 34 permits reporting infrastructure on a prospective basis until the City's fiscal year ending in 2007. Accordingly, major networks of infrastructure assets (as defined in GASB 34) acquired since 1979 are not reported in the Government-wide statements for fiscal year 2004. However, current year additions are accounted for and being depreciated.

Assets with an initial, individual cost of more than \$1,000 and an estimated useful life of more than one year are capitalized. The cost of normal repairs and maintenance that do not add to the asset's utility or materially extend the asset's useful life are not capitalized. Depreciation has been provided for all capital assets, except as noted above, over the assets' estimated useful lives using the straight-line method. The estimated useful lives are as follows:

Buildings25-50 yearsImprovements25-50 yearsEquipment3-15 yearsVehicles3-20 years

### e. Budgets:

The City budgets all funds in accordance with generally accepted accounting principles (GAAP) except where those standards do not conform to the Oregon Revised Statutes (ORS). Conflicting areas are budgeted to conform to the ORS. Financial statements conform to GAAP, but separate schedules are prepared in accordance with ORS. All governmental and proprietary funds are required to have budgets per ORS. Governmental funds are budgeted on a modified accrual basis with the exception of bond principal and interfund debt payments.

ORS requires that annual debt service payments be budgeted as current expenditures. Proprietary funds are budgeted on the accrual basis except for annual long-term and interfund debt payments, and capital acquisitions, which also must be budgeted as current expenses per ORS. The City budgets all funds to meet state law requirements. The resolution authorizing appropriations for each fund sets the maximum legal expenditures.

Expenditures in all funds except the General Fund have five types of expenditures that establish the fund's level of control; (1) personnel, (2) operating, (3) transfers, (4) capital, and (5) contingencies and reserves. In the General Fund the breakdown is (1) operations by department and (2) contingencies.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### e. Budgets (continued):

The detailed budget document is required to contain more specific detailed information for the above mentioned expenditure categories. Department heads are allowed to over expend line items, as long as the levels of control are not over expended. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control. Such transfers require approval by the City Council. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations resolution. A supplemental budget may require a hearing before the Budget Committee and the City Council if expenditures are 10% or greater of the annual fund being adjusted and are not designated for a specific purpose. The City Council approved four supplemental and budget transfer resolutions during the year ended June 30, 2004. Appropriations lapse at year-end.

- f. The City does not use encumbrance accounting.
- g. Cash, cash equivalents, and pooled cash investments:

Cash and restricted cash include currency on hand and demand deposits with banks or financial institutions. The City maintains a cash pool available for use by all funds. Each fund type's portion of this pool is shown on the balance sheet as cash or restricted cash.

The City has pooled excess cash in the State of Oregon local government cash management pool, which is not required by state statute to be collateralized. However, the pool must comply with ORS Chapters 293 and 294. This cash is available within 24 hours. This investment pool, certificates of deposit, and other debt instruments with maturity dates of 90 days or less from the date of purchase are considered cash equivalents.

ORS authorizes cities to invest in obligations of the U. S. Treasury, agencies, and instrumentalities of the United States, bankers' acceptances guaranteed by a qualified financial institution, and repurchase agreements, among others. Also included are certificates of deposits and savings accounts held at local financial institutions in the City's name. The City has adopted investment policies in compliance with state statutes.

### h. Statement of cash flows:

For purposes of the statement of cash flows for proprietary fund type funds, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents.

### i. Inventories:

Inventories are stated at the lower of cost or market and consist of consumable supplies. The cost of these supplies is recorded as an expense at the time they are relieved from inventory for use. Inventories are determined by actual count and priced on the first-in, first-out basis.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### j. Compensated absences:

The City records a liability for accrued vacation and sick time when incurred in the government-wide and proprietary fund statements. A liability for these amounts is reported in governmental funds only if they have matured. The annual accrued amounts do not exceed a normal year's accumulation.

### k. Comparative data:

Comparative total data for the prior year has not been presented in the accompanying financial statements since their inclusion would make the statements unduly complex and difficult to read.

### 1. *Interfund transactions:*

Transactions among City funds that would be treated as revenue and expenditures or expenses if they involved organizations external to City government are accounted for as revenue and expenditures or expenses in the funds involved.

Transactions that constitute reimbursements to a fund for expenditures initially made from it, which are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions, which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenue is to be expended, are separately reported in the respective funds' operating statements. Activity between funds that are representative of lending/borrowing arrangements at the end of the fiscal year are referred to as "due to/from other funds" or "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Noncurrent portions of long-term inter-fund loan receivables are reported as advances within the governmental funds, and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

### m. Use of estimates:

Accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts and disclosures. Actual results could differ from those estimates.

### n. Accounts receivable and allowance for doubtful accounts:

Receivables are carried at original invoice amount less an estimate made for doubtful receivables based on a regular review of all outstanding amounts. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts. Trade receivables are written off when deemed uncollectible. Recoveries of trade receivables previously written off are recorded when received. At June 30, 2004, the City deemed all accounts receivable to be collectible in all material respects and, therefore, no allowance was provided.

### **Notes to Financial Statements**

### NOTE 1 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued):

### o. Long-term obligations:

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Long-term liabilities to be repaid or financed by proprietary fund operations are accounted for in the proprietary fund.

### NOTE 2 — PROPERTY TAX:

With the passage of measures 47 and 50, Oregon voters approved that taxes now be a fixed rate per \$1,000 of assessed property value. Assessed property values are limited to a 3% growth unless renovations and/or additions have been made to the property. The fixed rate for Milton-Freewater residents is \$3.7499 per \$1,000 of assessed value. The 1990 \$10 maximum per year limit still applies as well.

The method used to allocate property tax revenue among local government operations is a complex system. The assessor computes the value based on property value and applicable rates. Each individual tax statement is reviewed to determine if the property comes under compression. If the property is under compression, then the taxes are allocated on the percentage due to each taxing district. Milton-Freewater's tax code area is under the \$10 limit and therefore is not under tax compression.

Assessments are made on July 1 for both real and personal property. The property has a lien as of July 1 for real property and for personal property. Property tax levies are due from governmental agencies (including the City) by July 15. Taxes are due one-third on November 15, and one-third each on February 15 and May 15 of the following year. A three percent discount is given if the total tax bill is paid on November 15th. A two percent discount is given if the total tax bill is paid by February 15th. Taxes are remitted to the City by the county weekly from the last Friday in October through the month of November. Remittances are made quarterly the rest of the year unless certain conditions require monthly statements.

### NOTE 3 — POOLED DEPOSITS AND INVESTMENTS – ADDITIONAL DISCLOSURES:

The City maintains a cash management pool for its cash and cash equivalents in which each fund participates. Interest earnings are distributed monthly based on average daily balances.

Cash on hand
Deposits with financial institutions
State of Oregon local government cash management pool

3,307,784

\$6,023,861

58

### **Notes to Financial Statements**

### NOTE 3 — POOLED DEPOSITS AND INVESTMENTS – ADDITIONAL DISCLOSURES (continued):

Deposits with financial institutions are comprised of bank demand deposits and certificates of deposit. The total bank balance per the bank statements is \$2,885,673. Of these deposits, all were covered by federal depository insurance. For deposits in excess of federal depository insurance, Oregon Revised Statutes require the depository institution to maintain on deposit with a collateral pool manager securities having a value not less than 25% of the outstanding certificates of participation issued by the pool manager. All bank balances in excess of federal depository insurance, if any, are collateralized by securities held by an entity other than the financial institution as an agent of the bank. This collateral is held in the name of the bank(s). The City did not have any investments as of and for the year ended June 30, 2004.

Investments are categorized into these three categories of investment risk:

- 1. Insured or registered, or securities held by the city or its agent in the agency's name.
- 2. Uninsured or unregistered, with securities held by the counterparty's trust department or agent in the city's name.
- 3. Uninsured or unregistered, with securities held by the counterparty, or by its trust department or agent, but not in the city's name.

At June 30, 2004, the City had no investments subject to this categorization. The cash on hand balance of \$475, the cash deposits with financial institutions \$2,715,602 and the amounts invested in the local government investment pool of \$3,307,784 are all reported at fair value.

### *NOTE 4 — CAPITAL ASSETS:*

Capital asset activity for the primary government for the year ended June 30, 2004, was as follows:

	Beginning Balance	Additions	<u>Deletions</u>	Ending Balance
GOVERNMENTAL ACTIVITIES:				
Capital assets not being depreciated:  Land  Construction in progress  Total capital assets not being depreciated	\$ 303,290 1,144,363 1,447,653	\$ 4,000 	\$ - 1,144,363 1,144,363	\$ 307,290 
Capital assets being depreciated:  Machinery and equipment Buildings and improvements Infrastructure  Total capital assets being depreciated	1,428,173 3,213,355 - 4,641,528	46,746 	- - - -	1,474,919 3,213,355 1,284,826 5,973,100
Less accumulated depreciation Total capital assets being depreciated, net Governmental activities capital assets, net	1,256,938 3,384,590 \$4,832,243	156,999 1,174,573 \$1,178,573	\$1,144,363	1,413,937 4,559,163 \$4,866,453

# **Notes to Financial Statements**

# NOTE 4 — CAPITAL ASSETS (continued):

	Beginning Balance	Additions	<u>Deletions</u>	Ending Balance
BUSINESS-TYPE ACTIVITIES:				
Capital assets not being depreciated:				
Land	<u>\$ 753,069</u>	\$ -	<u>\$</u> -	\$ 753,069
Total capital assets not being depreciated	753,069			753,069
Capital assets being depreciated:				
Buildings and improvements	21,721,984	302,416	-	22,024,400
Vehicles, machinery, and equipment	2,453,925	195,348		2,649,273
Total capital assets being depreciated	24,175,909	497,764		24,673,673
Less accumulated depreciation for:				
Buildings and improvements	5,504,047	571,942	641,148	5,434,841
Vehicles, machinery, and equipment	1,866,675	127,747	-	1,994,422
Total accumulated depreciation	7,370,722	699,689	641,148	7,429,263
Total capital assets being depreciated, net	16,805,187	(201,925)	(641,148)	17,244,410
Business-type activities capital assets, net	\$17,558,256	\$ (201,925)	\$ (641,148)	\$17,997,479
Depreciation expense for governmental activities v	vas charged to	functions as foll	ows:	
General Government				\$ 8,084
Public Safety				1,367
Culture and Recreation				123,297
Public Works				24,251
				\$ 156,999

### **Notes to Financial Statements**

### *NOTE 5 — LONG-TERM DEBT:*

Bonds payable:

Future maturities of general obligation bond principal and interest at June 30, 2004, are as follows:

	Bond Principal				
	Fiscal <u>Year</u>	Outstanding June 30, 2003	Matured During the Year	Outstanding June 30, 2004	Interest
General obligation bonds:					
Fire equipment bonds at 6.25 to 7.25%	2004	\$ 10,000	\$ 10,000	\$ -	\$ -
	2004	10,000	- 10,000	10,000	362
Total of issue		\$ 20,000	\$ 10,000	\$ 10,000	\$ 362

The Fire Equipment Bond Issue (1989) are registered bonds with payments mailed to the registered owners by the paying agent, First Trust National Association in Portland, Oregon. Interest payments totaled \$1,087 for the fiscal year ending 2004.

The bond issue is a general obligation of the City. The City has covenanted to levy an ad valorem tax which, with other available funds, will be sufficient to pay principal and interest as the issue comes due. There are no reserve or sinking fund requirements to cover defaults by property owners.

### **Notes to Financial Statements**

### *NOTE 5 — LONG-TERM DEBT (continued):*

Bonds payable (continued):

	Bond Principal					
	Fiscal <u>Year</u>	Outstanding June 30, 2003	Matured During the Year	Outstanding June 30, 2004	Interest	
General obligation bonds:						
Family Aquatic Center Bonds at 5.00 to	5.90%					
	2004	\$ 60,000	\$ 60,000	\$ -	\$ -	
	2005	65,000	-	65,000	58,838	
	2006	70,000	-	70,000	55,395	
	2007	70,000	-	70,000	51,825	
	2008	75,000	-	75,000	48,090	
	2009	80,000	-	80,000	44,020	
	2010	85,000	-	85,000	39,605	
	2011	90,000	-	90,000	34,835	
	2012	100,000	-	100,000	29,560	
	2013	105,000	-	105,000	23,768	
	2014	110,000	-	110,000	17,585	
	2015	120,000	-	120,000	10,885	
	2016	125,000		125,000	3,688	
Total of issue		\$1,155,000	\$ 60,000	\$1,095,000	\$ 418,094	

The Family Aquatic Center Bond Issue (1995) are registered bonds with payments mailed to the registered owners by the paying agent, First Trust National Association in Portland, Oregon. Interest payments totaled \$61,995 for the fiscal year ending 2004.

The bond issue is a general obligation of the City. The City has covenanted to levy an ad valorem tax which with other available funds, will be sufficient to pay principal and interest as the issue comes due. There are no reserve or sinking fund requirements to cover defaults by property owners.

### **Notes to Financial Statements**

### *NOTE 5 — LONG-TERM DEBT (continued):*

Bonds payable (continued):

Future maturities of revenue bonds and interest at June 30, 2004, are as follows:

	Bond Principal							
	Fiscal Year		utstanding June 30, 2003		Matured During he Year	utstanding June 30, 2004	]	<u>Interest</u>
Water System Revenue Bonds:								
Water system revenue bonds at 3.25 to 5.70%	<b>/</b> 0							
	2004	\$	25,000	\$	25,000	\$ -	\$	-
	2005		25,000		-	25,000		15,675
	2006		25,000		-	25,000		14,250
	2007		25,000		-	25,000		12,825
	2008		30,000		-	30,000		11,400
	2009		30,000		-	30,000		9,690
	2010		30,000		-	30,000		7,980
	2011		35,000		-	35,000		6,270
	2012		35,000		-	35,000		4,275
	2013		40,000			 40,000		2,280
Total of issue		\$	300,000	\$	25,000	\$ 275,000	\$	84,645

The Water System Bond Issue (1993) are registered bonds issued in denominations of \$5,000 with payments mailed to the registered owners by the paying agent, First Trust National Association in Portland, Oregon. The bonds were issued to cover Water Fund capital projects. Interest payments totaled \$17,000 for the fiscal year ending 2004.

The bond issue is not a general obligation of the City, but is payable from net revenue of the Water Fund. The City has covenanted to set aside and pay from net revenue of the water system, into a debt service account, an amount equal to the annual reserve requirement to pay principal and interest as the issue comes due. There are no reserve or sinking fund requirements to cover payments of principal and interest. Term bonds maturing in 2004 through 2013 are subject to mandatory redemption by lot by the City.

### **Notes to Financial Statements**

### *NOTE 5 — LONG-TERM DEBT (continued):*

Bonds payable (continued):

	Bond Principal							
	Fiscal Year		utstanding June 30, 2003		Matured During he Year	utstanding June 30, 2004	1	<u>Interest</u>
Sewer System Revenue Bonds:								
Sewer system revenue bonds at 3.25 to 5.70%	%							
	2004	\$	15,000	\$	15,000	\$ _	\$	-
	2005		15,000		-	15,000		10,545
	2006		15,000		-	15,000		9,690
	2007		20,000		-	20,000		8,835
	2008		20,000		-	20,000		7,695
	2009		20,000		-	20,000		6,555
	2010		20,000		-	20,000		5,415
	2011		25,000		-	25,000		4,275
	2012		25,000		-	25,000		2,850
	2013		25,000			 25,000		1,425
Total of issue		\$	200,000	\$	15,000	\$ 185,000	\$	57,285

The Sewer System Bond Issue (1993) are registered bonds issued in denominations of \$5,000 with payments mailed to the registered owners by the paying agent, First Trust National Association in Portland, Oregon. The bonds were issued to cover Sewer Fund capital projects. Interest payments totaled \$11,340 for the fiscal year ending 2004.

The bond issue is not a general obligation of the City, but is payable from net revenue of the Sewer Fund. The City has covenanted to set aside and pay from net revenue of the sewer system, into a debt service account, an amount equal to the annual reserve requirement to pay principal and interest as the issue comes due. There are no reserve or sinking fund requirements to cover payments of principal and interest. Term bonds maturing in 2004 through 2013 are subject to mandatory redemption by lot by the City.

### **Notes to Financial Statements**

### NOTE 5 — LONG-TERM DEBT (continued):

Notes payable:

### **Special Assessment:**

The City has entered into three notes that are accounted for in the Special Assessment Fund. The notes are for charges assessed to property owners who elected to pay Local Improvement District (LID) Assessments under installment payments.

A note for the NW Fourth Street Local Improvement District was signed on December 13, 1994, for \$49,693 with an interest rate of 7.75% and 20 semi-annual installments of \$3,637 due July 10<sup>th</sup> and January 10<sup>th</sup> of each year beginning July 10, 1995. The unpaid principal balance on June 30, 2004, is \$6,429.

A note for the Maple Street Local Improvement District was for \$25,000 with an interest rate of 5.98% and 20 semi-annual installments of \$1,643 due June 15<sup>th</sup> and December 15<sup>th</sup> of each year beginning June 15, 1997. The unpaid principal balance on June 30, 2004, is \$8,910.

A note for the Thorn Street Local Improvement District was for \$60,645 with an interest rate of 6.49% and 20 semi-annual installments of \$4,143 due October 10<sup>th</sup> and April 10<sup>th</sup> of each year beginning October 10, 2000. The unpaid principal balance on June 30, 2004, is \$41,047.

The City reserves the right to prepay both principal and interest on these notes at any time without penalty. The balance due reflects monies that will be collected from property owners by special assessment.

### Fire truck note:

The City financed the purchase of a fire truck in 2002. This original debt was refinanced with Baker Boyer Bank in 2003 at a lower interest rate. The agreement requires payments be made annually over a ten year period starting November 16, 2003 and ending November 16, 2011. The annual payments will be \$21,129, including principal and interest. The underlying equipment secures the note.

### **Urban Renewal Agency**:

The URA entered into a ten-year agreement with Bank of Commerce (which has since merged with it's parent company, Baker Boyer Bank) for the Sykes construction project. The URA has since refinanced this debt with two notes. The first note, with Baker Boyer Bank, requires two annual payments of \$52,889, including principal and interest at 3.85%. The second note, with Community Bank, requires annual payments due December 1 each year until 2012. The interest rate is 4.19%. The combined unpaid principal balance of these two loans on June 30, 2004, was \$1,476,080.

### Golf course irrigation loan:

The City also entered into an unsecured agreement with Banner Bank to help fund the construction of an irrigation project in the amount of \$363,268 for the golf course. This note was also refinanced with Baker Boyer Bank at a lower interest rate in 2003. The note requires semi-annual payments in the amount of \$17,022, including principal and interest, be made starting July 20, 2003 and ending November 20, 2019.

### **Notes to Financial Statements**

### *NOTE 5 — LONG-TERM DEBT (continued):*

### Special Public Works Loan – Bank of New York:

On June 30, 1999, the City had entered into an agreement with Bank of New York to borrow \$1,852,500 for construction of a high elevation water tower. The debt carries an interest rate of 5.01% per annum and is payable on an annual installment basis over 20 years beginning in fiscal year 1999. This loan is paid from Water Fund revenue. The unpaid principal balance on June 30, 2004, is \$1,430,218.

### Sewer Plant Phase III Loan – Community Bank:

On October 10, 2002, the City entered into an agreement with the Community Bank of Milton-Freewater to borrow \$1,200,000 for the Construction of Phase III of the sewer plant improvement project. The debt carries an interest rate of 4.49% with 10 annual payments of \$152,533. This loan will be paid by Sewer Fund revenue, the unpaid principle balance as of June 30, 2004, is \$1,108,273.

### Changes in long-term liabilities:

Long-term liability activity for the year ended June 30, 2004, was as follows:

	Beginning Balance 2003	Additions	Retirements	Ending Balance 2004	Due within One year
GOVERNMENTAL ACTIVITIES:					
General obligation bonds:					
Fire equipment	\$ 20,000	\$ -	\$ 10,000	\$ 10,000	\$ 10,000
Family aquatic center	1,155,000		60,000	1,095,000	65,000
Total general obligation bonds	1,175,000		70,000	1,105,000	75,000
Special assessment debt:					
Maple street	11,539	-	2,629	8,910	3,287
Thorn street	46,318	-	5,271	41,047	6,173
Main street	13,041		6,612	6,429	6,429
Total special assessment debt	70,898	<u> </u>	14,512	56,386	15,889
Urban Renewal Agency	1,601,019	100,100	225,039	1,476,080	178,042
Total governmental activities					
long-term liabilities	\$2,846,917	\$ 100,100	\$ 309,551	\$2,637,466	\$ 268,931
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# **Notes to Financial Statements**

NOTE 5 — LONG-TERM DEBT (continued):

	Beginning Balance 2003	Additions	Retirements	Ending Balance 2004	Due within One year
BUSINESS-TYPE ACTIVITIES:					
Revenue bonds:					
Water	\$ 300,000	\$ -	\$ 25,000	\$ 275,000	\$ 25,000
Sewer	200,000		15,000	185,000	15,000
Total revenue bonds	500,000		40,000	460,000	40,000
Notes payable:					
Water special public works loan	1,502,160	-	71,942	1,430,218	72,467
Sewer phase III loan	1,200,000	-	91,727	1,108,273	102,602
Golf course irrigation loan	363,268	-	15,262	348,006	18,374
Internal service vehicle loans	153,500	102,350	14,514	241,336	33,961
Total notes payable	3,218,928	102,350	193,445	3,127,833	227,404
BPA weatherization loans	112,796		5,168	107,628	
Business-type activities					
long-term liabilities	\$3,831,724	\$ 102,350	\$ 238,613	\$3,695,461	\$ 267,404

Summary of five-year debt retirement:

Aggregate future long-term debt retirement requirements for governmental and business-type long-term liabilities are as follows:

	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>
2005	\$ 268,931	\$ 267,404	\$ 536,335
2006	264,060	201,798	465,858
2007	219,312	208,882	428,194
2008	228,246	226,290	454,536
2009	239,377	234,031	473,408
Balance	1,417,540	2,557,056	3,974,596
Principal	\$ 2,637,466	\$ 3,695,461	\$ 6,332,927
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### **Notes to Financial Statements**

#### *NOTE 6 — RISK MANAGEMENT:*

The City participates in a trust established in 1981, by the League of Oregon Cities (LOC) and the Association of Oregon Counties, City County Insurance Services (CCIS), to provide risk management services including insurance and loss control. CCIS provides self-insurance pooling for general liability, auto liability, auto physical damage, property damage, and earthquake. Workers compensation is covered by SAIF. The City's deductibles on all policies are limited to only small amounts.

In administering the pool, CCIS bills the City premiums for insurance coverage that are competitive with commercial rates. CCIS has limited its exposure to major claims by purchasing insurance from commercial insurance companies to cover losses in excess of specified deductibles.

Insurance coverage is deemed necessary. No reductions of coverage were made during the year and the City has no significant uninsured losses as of June 30, 2004. All claims during the three years for the period ending June 30, 2004, were below the limits of the insurance coverage.

#### *NOTE 7 — POWER SALES AND EXCHANGE CONTRACTS:*

Priest Rapids and Wanapum Hydroelectric Projects:

The City has entered into two 50 year Power Sales Contracts with Public Utility District No. 2 of Grant County, Washington, for purchases of power generated from the Priest Rapids Hydroelectric Project on the Columbia River. Under terms of these contracts, the City has agreed to purchase .5% of the Priest Rapids Development Output until October 31, 2005, and .7% of the Wanapum Development Output until October 31, 2009. The cost of the power purchased from the two developments is determined based on the percentage purchased applied to the "Annual Power Costs" as defined in the contracts. Power available from the contracts is sold to the Bonneville Power Administration. Revenue from surplus power sales amounted to \$1,535,003 for the year ended June 30, 2004.

### *NOTE 8 — WEATHERIZATION PROGRAM:*

The City was involved in two residential weatherization programs in past years. The funds for the program were supplied by BPA in the form of advances, which are noninterest bearing, and are liens against the property weatherized. They are repayable to the BPA when the property is sold. At the conclusion of the program as of December 31, 1982, approximately \$575,000 had been expended under this program of which \$107,628 was outstanding on June 30, 2004.

### **Notes to Financial Statements**

### *NOTE 9 — ENERGY NORTHWEST PROJECT 2:*

Energy Northwest has a project for a nuclear electric generating plant, referred to as Energy Northwest (formerly known as Washington Public Power Supply System Nuclear) Project 2. The City, together with other BPA preference customers, executed agreements with BPA and Energy Northwest to purchase a portion of the electric power and energy capability of this project. Pursuant to this agreement (the Net Billing Agreement) as executed by BPA, Energy Northwest, and certain BPA preference customers, including the City (the participating utilities) will make payments to Energy Northwest for their proportionate share of the annual cost of this project, including debt service payments. The participating utilities have assigned their share of the project capabilities to BPA. The power and energy from the project become part of the power and energy made available to the City and other BPA preference customers under the terms of their respective power sales contracts with BPA. In return, BPA will credit the payments made by the participating utilities to Energy Northwest against billing by BPA for power and certain other services rendered by BPA under the power sales contracts, or will pay for such project capability in cash.

### *NOTE 10 — DEFINED BENEFIT PENSION PLAN:*

### Plan description:

The City contributes to the Oregon Public Employee's Retirement System (PERS), an administrative agent for Oregon municipalities that administrates a cost sharing retirement plan. The 72nd Oregon Legislature created a new retirement plan for PERS, the agency, to administer the Oregon Public Service Retirement Plan (ORSRP). New public employees hired on or after August 29, 2003, become part of OPSRP, unless previous PERS membership was established. OPSRP is a hybrid (defined contribution/defined benefit) pension plan with two components: the Pension Program (defined benefit) and the Individual Account Program (defined contribution). A defined benefit plan is service-credit based and uses predictable criteria such as a pension determined by salary x length x factor service. A defined contribution plan has no guarantee. Members make contributions; employers may or may not make contributions. As mentioned above, the City of Milton-Freewater makes contributions to PERS and also will make contributions to OPSRP. PERS also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

### Funding policy:

The rate of employee contribution is set by the Public Employees Retirement Board based upon actuarial valuations. The employer rate for PERS was 8.70% starting January 1, 1990 through June 30, 1992, 6.48% starting July 1, 1992 through May 31, 1995, and 9.15% starting June 1, 1995. The City paid both the employer contribution of \$290,663 (11.55% of covered payroll), and \$141,414 of the employee's total contribution of \$142,508 (6.0% of covered payroll) for a total of \$433,171 for the fiscal year ended June 30, 2004. The employer rate starting July 1, 2001 to June 30, 2003, is 11.55%

### **Notes to Financial Statements**

### NOTE 10 — DEFINED BENEFIT PENSION PLAN (continued):

Annual pension cost:

The City's annual pension cost of \$478,381 for PERS was equal to the City's required and actuarial contributions for fiscal year ended June 30, 2004. The pension benefit obligation was computed as part of an actuarial valuation performed as of December 31, 1994, which is the latest actuarial valuation available. PERS uses an entry-age actuarial cost method for its funding policy. Significant actuarial assumptions used in the valuation include a rate of return on the investment of present and future assets of 8% per year compounded annually, (b) projected salary increases of 5% per year compounded annually, attributable to general wage adjustments with additional increases for promotion and longevity that vary by age and service, (c) projected automatic cost of living benefit increases of 2% per year, (d) inflation rate of 4.5%, and (e) demographic assumptions that have been chosen to reflect the best estimate of emerging experience of the members of the system. Under the entry age actuarial cost method, the normal costs for a member are assumed to be paid from the date of hire to retirement and interest accrual. The PERS actuarial liability is amortized over a closed 30-year period that started January 1, 1976.

### Trend information:

Fiscal Year <u>Ended</u>	Annual Pension <u>Cost (APC)</u>	Percentage of APC Contributed	Net Pension Obligation
6/30/1996	\$ 327,492	100%	-
6/30/1997	324,772	100	-
6/30/1998	333,844	100	-
6/30/1999	365,595	100	-
6/30/2000	483,251	100	-
6/30/2001	512,397	100	-
6/30/2002	433,171	100	-
6/30/2003	471,990	100	-
6/30/2004	478.381	100	_

Available historical trend data is shown as required below:

	Actual Value			
	Net Assets	Actuarial		Annual
Fiscal	Available	Accrued	Percentage	Covered
<u>Year</u>	for Benefits	<u>Liability</u>	<u>Funded</u>	<u>Payroll</u>
1996	\$ 3,833,586	\$ 5,182,901	74.0%	\$ 2,000,009
1997	N/A	N/A	N/A	2,055,684
1998	4,522,272	6,314,703	72.0	2,173,051
1999	N/A	N/A	N/A	2,369,529
2000	14,687,305	15,344,693	96.0	2,349,079
2001	N/A	N/A	N/A	2,465,601
2002	Pooled	Pooled	Pooled	2,349,079
2003	N/A	N/A	N/A	2,682,109
2004	N/A	N/A	N/A	2,819,477

N/A - No actuarial reports were available for these years.

<sup>\* -</sup> Estimated by Oregon PERS.

### **Notes to Financial Statements**

### *NOTE 11 — POST-RETIREMENT HEALTH CARE BENEFITS:*

In addition to providing pension benefits, the City provides certain health care benefits for retired employees. For employees retiring after July 1, 1991, the City provides a medical plan for employees who are eligible for and receive an Oregon State PERS retirement benefit, except employees who retire on disability. The City pays 50% of the employee only premium for a specified medical benefit plan from the date of retirement until the employee is eligible for Medicare coverage. The cost of retiree health care benefits is recognized as an expenditure when premiums are paid. In fiscal 2004, costs totaled \$12,355 and there were six eligible participants.

### *NOTE 12 — DEFERRED COMPENSATION:*

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, which is available to government employees, permits them to defer a portion of their salary until future years. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death, or an unforeseeable emergency. The City Manager approves the withdrawal.

Investments are managed by the plan's trustee, ICMA Retirement Corporation. The choice of investment options offered by ICMA is made by the participant.

Recent changes in the Internal Revenue Code provided that such funds administered by municipalities are not subject to claims by general creditors. In accordance with Governmental Accounting Standards such programs administered by independent outside trustees do not require inclusion in the financial statements. As a result, assets and liabilities relating to this deferred compensation plan have been excluded from the City's financial statements

### NOTE 13 — RESERVE, DEFICIT FUND BALANCES, AND RETAINED EARNINGS:

The reserved fund balance of \$26,076 in the Street Fund represents the amount required by the State of Oregon to be held for footpaths and bikeways. The Water Fund has a reserve balance of \$77,253 on June 30, 2004, which consist of funds received from system development charges to be used in the future for system development. The reserve fund balances in the Debt Service Funds of \$133,781 has been reserved to repay the outstanding GOB debt on the fire equipment bond issue, the aquatic center bond issue, and special assessment loans. The reserve fund balances in the Landfill fund of \$3,671 has been reserved to cover the costs of closure and postclosure as described below.

### *NOTE 14 — LANDFILL CLOSURE AND POST-CLOSURE CARE COST:*

During the previous fiscal year the Oregon Department of Environmental Quality (ODEQ) issued sufficient guidance to enable the City to estimate the future costs to close and monitor its solid waste landfill site when it is eventually closed. State and federal laws and regulations require the City to place a final cover on its solid waste landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure.

### **Notes to Financial Statements**

### NOTE 14 — LANDFILL CLOSURE AND POST-CLOSURE CARE COST (continued):

Although closure and post-closure care costs will be paid only near or after the date that the landfill stops accepting waste, the City moves a portion of these closure and post-closure care costs to a reserve fund set up to accrue funds necessary to pay expenses when the landfill is closed. The \$64,383 reported as working capital in the Landfill Closure Fund at June 30, 2004, represents the cumulative amount reported to date based on the use of the estimated capacity of the landfill. The City will recognize the remaining estimated cost of closure and post-closure care of \$288,713 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and post-closure care in 2003. Actual cost may be higher due to inflation, changes in technology, or changes in regulations.

The current landfill capacity in use is 22.3% and the City expects to close the landfill in the year 2075, which means the estimated life in years is 72.

### **NOTE 15 — TRANSFERS AND INTERFUND ITEMS:**

The following is a schedule of transfers as included in the basic financial statements of the City:

	Transfers In	Transfers Out
GOVERNMENTAL ACTIVITIES:		
Major governmental funds:		
General	\$ 1,618,548	\$ 104,724
Street	74,950	59,090
Library	79,724	500
Nonmajor governmental funds:	•	
Street improvement	-	74,950
Senior disabled	20,000	-
Total governmental activities	1,793,222	239,264
BUSINESS-TYPE ACTIVITIES:		
Major proprietary funds:		
Electric	106,389	815,744
Water	-	371,742
Sewer	115,000	413,016
Nonmajor proprietary funds:	,	,
Solid waste	1,500	147,299
Golf course	-	13,554
Internal service funds:		,
Warehouse	60,428	16,716
Vehicle maintenance	-	49,195
Sick leave liability	9,991	-
Risk management		20,000
Total business-type activities	293,308	1,847,266
Total	\$ 2,086,530	\$ 2,086,530

### **Notes to Financial Statements**

### NOTE 15 — TRANSFERS AND INTERFUND ITEMS (continued):

Individual interfund receivables and payables balances as of June 30, 2004, were as follows:

	Interfund <u>Receivables</u>	Interfund <u>Payables</u>
GOVERNMENTAL ACTIVITIES: General	\$ -	\$ 30,300
BUSINESS-TYPE ACTIVITIES:		
Electric	92,300	-
Sewer	48,226	-
Water		110,226
Total	\$140,526	\$140,526

### *NOTE 16 — SUBSEQUENT EVENTS AND CONTINGENT LIABILITIES:*

Subsequent to the end of the fiscal year, the City formalized plans to refund the aquatic center general obligation bonds along with the water system revenue bonds. The City plans to issue new bonds to replace the refunded obligations. The refunding will take advantage of lower interest rates.

Also subsequent to year-end, the City received notice from the State of Oregon Department of Environmental Quality (DEQ) regarding a slight exceedance of permitted nitrate levels in one of the monitoring wells at the sanitary landfill. DEQ is requiring the City make a preliminary assessment as to why there are higher than expected nitrate levels. Once that assessment is made and if the nitrate level remains uncorrected DEQ could require the City take remediation steps. Those steps could include requiring the City maintain a synthetic liner at the landfill or they could shut down the landfill and require the City's solid waste be hauled to a specific landfill facility elsewhere. Although the outcome is not presently determinable, in the opinion of the City, the resolution of this matter will not have a material affect on the financial position of the City.

### *NOTE 17 — RESTATEMENT OF NET ASSETS:*

The City's beginning net assets have been restated to reflect prior period adjustments to the governmental activities' net assets for the fiscal year ended June 30, 2003. The adjustments are a result of the City recording too much debt on its books during the implementation of GASB 34 on the previous year's financial statements:

Net assets at June 30, 2003, as previously reported governmental activities	\$3,074,508
Correction of amount of long-term debt	71,430
Net assets, June 30, 2003, as restated – governmental activities	\$3,145,938